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Thompson

Office Board Prison
Commissioners, Yuma, A. T.
October 31st 1884

Sir

We have the honor to place before
your Excellency our Second Annual
Report, agreeable to Statute -

The transactions of the past
year will be found in the accompanying
Report of the Superintendent of the Pen-
itentiary which embraces the usual char-
acter of statistical information, the
amount and character of labor performed,
the sanitary condition of the institution,
and certain suggestions concerning the
future, to all which we crave special
reference -

The Superintendent has
carried forward the management of the
Prison, with energy, skill, and suc-
cess -

Acting in the dual capacity
of Superintendent Keeper, and Ex-
piring Architect, he has discharged
functions in a much commendable man-
ner, has received our most emphatic
approbation, and is entitled at the
hands of your Excellency such

Acquisition for his services, as may be deemed proper to bestow—

—Financial—

I've appended an exhibit marked "C," showing the total expenditures from 3rd September 1883 to 30th September—"C" is intended to give an analysis of the various items for Capital, of the persons employed in the Penitentiary for that period, taken on an average of 121 persons—and the total Expenditure—The Cave Mined to this Penitentiary as answering many Conducting purposes as Coal Sandstone much in the Territory Concerning the Expenditure and Maintaining the Penitentiary in this County—

The Contracts Each entered into for subsistence, was exceptionally low—This result was produced by active business rivalry, and competition—The Territory has been the gainer in this respect, also as to expenses of Superintendent of Construction and Master Mechanic—the Superintendent of the Prison acting in the first named capacity

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without remuneration, and the master mechanic coming from the Prison Roll. It cannot be expected that either the one or the other of these Sessions will be maintained until construction shall have ceased.

Vouchers

We consider that the Superintendent of construction should receive some remuneration, and shall so recommend, before closing this Report.

The accounts returned to the Territorial Treasurer by the Treasurer of our Board will show, as follows.

Cash on Hand November 13. 1883.		$ 2089.93
Received from Treasurer late Board,		1826.
Received from U. S. Government		1857.74
		$ 5783.67
Paid out on Vouchers in Office Territorial Auditor		3879.31
Balance on Hand October 13		$ 1904.36

These funds have been derived principally from the Treasurer of the late Board in which hands remained an unexpended balance on sale of Prison Bonds and from accounts against the U. S. Government for board of Prisoners. The unexpended balance of the last appropriation amounting to ~~about Two~~ will

nearly if not all expended, before the 1st of February of the coming year. I sincerely trust that no diminution in the amount appropriated by the next Legislature will be made in the one now to assemble for the following reasons. It is not impossible that a modification in the present system of discipline may be a considerable economy in future Construction, as well as the purchase of machinery. If carry the discipline of separation into the limits of the form prescribed, the present cells will be sufficient to accommodate a number within this Institution four times the present number. In addition to this present enlargement the Construction of cells should continue according to plan. Also a Refectory and adjuncts capable of subsisting and accommodating comfortably the present occupants of the Prison, with an amplitude to cover the ratio of increase in numbers, for say two years in advance. The present accommodations are ~~to~~ circumscribed and ~~inadequate~~ such a division as to occupy two distinct places, which one only should exist for the obvious reason of double supervision.

3

39 1/2

The hospital accommodations are at present of a character so unsatisfactory that the construction of a detached and commodious ward with all the modern conveniences, and appliances— a well arranged and comfortable dispensary, and quarters for attending Physician, should no longer be delayed— Many other reasons could be adduced why the amount of appropriation should not be diminished, but the foregoing are the most important at present—

With regard to the per diem per capita all, as shown by the table, and assuming $1.32 per capita as the full and liberal basis for consideration, the fact becomes apparent, that outside of the actual labor performed per this figure, there remains machinery and material capitalized— Taking the current rate of unskilled labor at $1.50 per diem, and the Territory is a gainer to an extraordinary degree, as compared to what the result would be if all the construction necessary was submitted to contract prices—

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— General matters —

At the July session last, the Superintendent was authorized to visit the Prisons at San Quintin, Folsom, and the Insane Asylum at Stockton,

In his report made to the Board, he recognizes the courtesies shown him at the various localities by the officers in charge, and very satisfactorily examined their working system — Beyond the recommendation of adopting their rules for the Government of the Convicts, and such portion of the so called Goodwin Act as touches commutation to prisoners for good behavior he has nothing to remark of consequence as differing materially from our system here —

The rules suggested having been modified so as to adapt to our management, were adopted at the last session of the Board, and duly promulgated —

Mr. S. speaks of our Insane at Stockton as being kindly and properly cared for. Our Grounds cramped, and though every endeavor has been made to increase this re-capture, all efforts have proved unavailing —

It would be highly desirable if by

A1

islation could be had favoring transportation of discharged convicts from this place, not to exceed three hundred miles last or next by rail at the option of the discharged. It too often happens that a discharge who is an entire stranger - without money or friends, finds himself with but five dollars to pay fare to some place where there is a possibility of obtaining employment. This sum is so meagre for the purpose that a liability occurs to drift about this place until another crime has been committed, and record entrance to the prison, in consequence, as has already been the case - and, if not gambling and drinking interferes, when, if an immediate departure was pre-arranged, the discharge would soon be beyond local influence and to known stigma -

It would also be desirable that legislation should be had in the matter of payment to county officers in cases of Lunatics Inquested, and Inquests by Coroners. The fees should be paid by the Territory through the Board which would assure prompt and prompted action from the respective officers attending this class

of cases, being exclusive prison mat-
ter it would seem proper that the Terri-
tory should provide the maximum
of expenses -

Still further that the office of Physi-
cian and Surgeon of the Penitentiary
be created, at a fixed monthly salary
for medical services and making of pre-
scriptions, and such further remunera-
tion for extraordinary and critical sur-
gical operations, as should be deemed ade-
quate by the Commissioners -

Finally we come to formalizing the
propositions, wherein we deem legislation
is necessary to further advance, and
meet the growing requirements of the prison
management -

1st The compensation of Superintend-
dent to be increased -

2d A clerk of the Prison who should
be Ex officio Secretary of the Commissioners -

3d Creation of the office of Prison
Physician and Surgeon, to be appointed
by the Commissioners for two years, and
to give such bonds as may be fixed, and
by them approved -

4th To provide transportation
free to discharges over railway lines

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reason must work to exceed three hundred miles - with the proviso, that a discharge failing to accept the privilege within twenty four hours subsequent to his release, should be barred -

5th Such amended provision with regard to fees of Coroners, and officers having care of Lunatics as required wherein they apply to the prison or persons confined therein, as will enable the Commissioners at any quarterly meeting to audit and pay the expenses out of the general fund for prison purposes.

6th That any time whenever it becomes necessary to hold a Special Session of the Board of Prison Commissioners, upon due notice being given by the Chairman of the time and object of said meeting, that all members attending shall receive the same rate of mileage for attendance as though convened in regular session -

The foregoing suggestions are based on the intimation contained in the concluding clause of the last Annual Report and together with this Report, are respectfully submitted -

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Statement showing total expenditures on account of Territorial Prison from October 1st 1883, to October 1st 1884 by vouchers drawn on the Territorial Auditor, the average number of Prisoners during the period, and cost per capita per diem,"

Quarter ending	Dec.	31	1883	16,179	28
" "	Mar.	31	1884	14.5-00	64
" "	June	30	1884	15.111	84
" "	Sept.	30	1884	12,780	72
				58.572	48

Average number of Prisoners 121, cost per capita per diem 1.92/100

Distributed as follows—

Salaries Superintendent and Guards	Salaries Commissary Physician, Matron Officers Clerk & Engineer	Prison Supplies	Clothing Bedding &c	Expenditures Escapes, Guards &c	Hospital	Funerals	Clothing & Cash to Discharges	Washing, Candles Stationery Medicine &c	Contingent Wood, Coal, Hay Incidentals	In Money Hands
21.185-	4.78-3	13.716	1.195-	1.289	121	81	1005-	9839	1389-	58.173

Showing per diem proportions—

48	10.7-	31	11	2.90	0.27	0.18	2.27	22	3.14	

To the within Statement must be added whatever average may accrue in the Cotton account —

By the Superintendents report it will be seen that the average for the 12 months last past reaches 126 ½ and for the purpose of a supplimental showing the fraction is dropped — and 126 assumed as the base

Taking the average expenditure of the year, as a base for the 12 months, it will be seen, waiving fractions, the average cost per diem, is reduced four cents per capita — in other words, $1.28 per diem each, instead of $1.32 on an average of 126 persons, being a deduction of 3% on the figures embraced in the Columns of "per diem proportion."

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Ltr. 9

Office Superintendent
Territorial Prison, Yuma, A.T.
November 14, 1884

To the Honorable Board
of Prison Commissioners
Yuma, A.T.

Gentlemen:

I have the honor to submit this my Second Annual Report of the Territorial Prison Commencing November 1st 1883, and ending November 14, 1884.

The several exhibits hereto attached will show the prison population during the above mentioned period, and other and further statistical information in connection therewith as appears to me necessary and proper to a full understanding of the subject.

— Improvements —

Improvements in addition to the Prison proper, repairs, grading for buildings and building materials, Construction of wall, Construction of cells, manufacture of adobes, and other incidental matter has been steadily pursued culminating in the present as follows.

Nine new cells Complete.

dred and fifty-one feet of adobe wall, eight feet thick and sixteen feet high, resting on a stone wall foundation averaging five feet in height. The excavation for rock, and dirt removed will amount to nearly 10,000 tons, and as all of it was necessarily handled twice it will be seen that constant employment is given to the number of convicts assigned to this character of labor.

—Sanitary Condition—

The report of the attending Physician hereto appended is respectfully referred to as covering the entire ground in this particular.

It will not be inappropriate however to call attention to the fact that hospital facilities are very limited and a great necessity exists for having detached accommodations for those under treatment, as well as a thoroughly organized dispensary, and proper quarters for attending Physician, who should be a salried officer attached to the institution under bonds as other officers.

I respectfully recommend that the construction of cells be continued and that the dining room facilities be

cleared – in the first instance it admits of
less number for cells, which is desirable
from every standpoint; and an enlarged
inspection enables the Guard to have an
undivided supervision of the whole –

The conduct of the Prisoners gener-
ally has been unobjectionable – a few
instances of insubordination have occur-
red which has compelled punishment
for a period –

51
1 Tig

In this Connection I respectfully refer to what is called the "Goodwin Act" Concerning the Prisons in the State of California.

The Commutation of time under this Act has resulted beneficially both at San Quentin and Folsom, and while the liberal allowance becomes a great incentive to good behavior the Spirit of Penalty applying to Perpetration of Conduct renders either Prison an advantageous one to the Convict, who has the option of embracing the one, or avoiding the other, or suffering by indifference to both—

I would respectfully suggest that your Honorable Board Recommend an Amendment to said present Commutation Law, by the adoption of the full Text of that portion of the Act above referred to— also arrange for the transportation of discharged Prisoners to their Homes direct from this State— And to a proper disposition of insane Prisoners—

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Section 23. The Board of State Prison Directors of this State shall require of every able bodied convict confined in a State Prison as many of faithful labor, in each and every day during his term of imprisonment, as shall be prescribed by the rules and regulations of the Prison; and every convict faithfully performing such labor, and being in all respects obedient to the rules and regulations of the Prison, or if unable to work, yet faithful and obedient, shall be allowed from his term, instead and in lieu of the credits heretofore allowed by law, a deduction of two months in each of the first two years, four months in each of the next two years, and five months in each of the remaining years of said term; Provided, that any such Convict who shall commit an assault upon his Keeper, or any fellow officer, or Convict, or otherwise endanger life, or by any flagrant disregard of the rules of the Prison, or any misdemeanor whatever, shall forfeit all deductions of time earned by him for good conduct before the Commission of such offence; forfeiture, however, shall only be made by the Board of Directors, after due hearing

of the offense, and notice to the offender; and shall such forfeiture be imposed when a party has violated any rule or rules without violence or evil intent, of which the Directors shall be the sole judges. The name of no convict who attempts to escape after the passage of this Act, shall be sent by the State Prison Officials to the Governor for the credits herein provided.

Sec. 105. Every Prisoner confined in the State Prison for a term less than life, who escapes therefrom, is punishable by imprisonment in the State Prison for a term equal in length to the term he was serving at the time of such escape; said second term of imprisonment to commence from the time he would otherwise have been discharged from said prison.

Sec 106. Every Prisoner confined in the State Prison for a term less than life, who attempts to escape from such prison, is guilty of a felony, and, on conviction thereof, the term of imprisonment therefore shall commence from the time such Convict would otherwise have been discharged from said prison.

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Gal. 10

Credits to Convicts by Statute.

Sentence in Years	Credits in Months	Actual Time of Sentence when Reduced by Credits		Sentence in Years.	Credits in Months	Actual Time of Sentence when Reduced by Credits	
		Years	Months			Years	Months
One	2		10	Twenty-six	122	15	10
Two	4	1	8	Twenty-seven	127	16	5
Three	8	2	4	Twenty-eight	132	17	
Four	12	3		Twenty-nine	137	17	7
Five	17	3	7	Thirty	142	18	2
Six	22	4	2	Thirty-one	147	18	9
Seven	27	4	9	Thirty-two	152	19	4
Eight	32	5	4	Thirty-three	157	19	11
Nine	37	5	11	Thirty-four	162	20	6
Ten	42	6	6	Thirty-five	167	21	1
Eleven	47	7	1	Thirty-six	172	21	8
Twelve	52	7	8	Thirty-seven	177	22	3
Thirteen	57	8	3	Thirty-eight	182	22	10
Fourteen	62	8	10	Thirty-nine	187	23	5
Fifteen	67	9	5	Forty	192	24	
Sixteen	72	10		Forty-one	197	24	7
Seventeen	77	10	7	Forty-two	202	25	2
Eighteen	82	11	2	Forty-three	207	25	9
Nineteen	87	11	9	Forty-four	212	26	4
Twenty	92	12	4	Forty-five	217	26	11
Twenty-one	97	12	11	Forty-six	222	27	6
Twenty-two	102	13	6	Forty-seven	227	28	1
Twenty-three	107	14	1	Forty-eight	232	28	11
Twenty-four	112	14	8	Forty-nine	237	29	6
Twenty five	117	15	5	Fifty	242	30	

— Escapes —

The following tabular statement of escapes will show the attempts made by whom, and the means attending them —

While it may be considered almost an impossibility to guard absolutely against escapes, it is gratifying to know, that the per-centage of loss from this cause will compare favorably with any other institution of this character —

Especial mell for the vigilance and energy of the guards, who in this instance come from the body of respectable citizens at large who can be relied upon to honestly discharge their various duties —

— Miscellaneous —

During the summer months some time was lost in adobe making, contiguous upon the surface of the adjacent mines, covering the soil used for this purpose —

The Contractors have complied with their obligations in a commendable manner, and while the most important general supplies have been furnished at figures generally that would hardly have a

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Line lass, everything delivered and received, has been full standard market quality.

Under direction of your Honorable Board, I have made partial survey to determine the best method of drainage for the Prison grounds. But cannot report or offer any suggestions at this time as the work, which is to take up the drainage, is not at its lowest stage and to anticipate, would simply create an expense that can be avoided by delay, in the absence of urgency, and therefore further mention is suspended.

Thanking the Board for their Consideration at all times in any matters brought to their attention touching the management under my charge I respectfully submit the foregoing —

7.1/2 yards

D. J. Ingalls
Supt. of Prison —

Yuma Oct 8/84 1884.

Vaus

Escapes and Recaptures

November 14th 1883, Jas Ordonaux Jas Elias, escaped—

November 14th 1883, Jas Elias, recaptured—

February 14th 1884— George A Kirby, attempted to escape

April 21st 1884— James Hurley, George A— Kirby and Billy the Kid No 2 escaped—

April 21st 1884 Billy the Kid No 2 recaptured
" 24th " James Hurley— " recaptured.
" 28th " George A— Kirby recaptured

May 12th 1884, George A. Kirby, James Morey, Bernadino Martin, Patrick Ryan, William Hoyer, Frank Bloomer, Charles Audibert, Billy the Kid, No 2 and Vincente Delgado attempted to escape, were foiled and ironed—

Vance —

Table showing Number of Prisoners Received and Discharged from November 1st to October 31st 1884.

Months	Received by Commitment	Returned Convict Witnesses	Escapes Recaptured	Returned from Insane Asylum	Returned without being Granted a New Trial.	United States Prisoners	Total Receipts			Taken out by order of Court for New Trial.	Taken out by order of Court as Witnesses	Discharged by Order of Court	Discharged by Commutation.	Pardoned by the Governor	Pardoned by the President	Died	Sent to Insane Asylum	Discharged by Order U.S. Commissioner	Escaped	Total Discharged	Number of Prisoners on hand at the close of each month
1883																					
November	5		1				6		7					1					2	3	November 1st 106
December	20	1	1				27		1	1				3		1				5	December 1st 109
1884																					
January	3						3		1												January 1st 131
February	2						2							3	2		1			7	February 1st 134
March	2	1					3			1				3	6					10	March 1st 126
April	8		3				11			1				1	1				3	6	April 1st 132
May	5	1					6							2				2		4	May 1st 127
June	9						9			1				2						3	June 1st 129
July															2					2	July 1st 136
August	1						1							1	7					8	August 1st 133
September	9						9							1	1	1				2	September 1st 120
October	5					1	6							4						4	October 1st 133
Total.	75	3	5			1	83			3	1			17	23	3		2	5	54	Monthly Average 126

Note Received 83 Discharged 54 Increase from November 1st 1883 to October 31st 1884. 29

Nativity of Prisoners.

Nativity. U.S. and Territories	No	Nativity. Foreign.	No
Arizona Territory	8	Austria	1
Arkansas	5	China	3
California	5	Denmark	1
Dakota Territory	1	England	3
District Columbia	1	France	1
Illinois	5	Germany	2
Indiana	1	Ireland	5
Iowa	2	Jamaica	1
Kansas	2	Mexico	27
Kentucky	3	New Brunswick	2
Louisiana	2	Scotland	1
Massachusetts	1	South America	1
Maryland	3	Sweden	2
Missouri	3	Switzerland	1
Michigan	1		
New Mexico	1	Total	52
New York	10		
North Carolina	1		
Ohio	4		
Pennsylvania	5		
South Carolina	1		
Texas	2		
Tennessee	1		
United States	1		
Utah	1		
Virginia	4		

Classification of Crime

Crimes	No	Crimes	No
Assault to Robbery	2	Grand Larceny	49
Assault to Injury	3	Housebreaking	7
Assault to Rape	2	Incest	1
Assault to Murder	11	Manslaughter	15
Arson & Robbery	1	Murder	1
Attempt to commit Miscarriage	1	Murder 2d degree	11
Burglary	4	Obtaining money by false pretenses	1
Burglary & Robbery	2	Robbery	19
Counterfeiting	1	Selling liquor to an Indian	1
Embezzlement	1		
Felony	1		
Forgery	1		
		Total	160

12 Temple

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Terms of Imprisonment

Term	No	Term	No
Six months	1	Seven years	6
One year	9	Eight years	2
One and one half years	5	Nine and nine teen yrs	1
Two years	9	Ten years	14
Two and one half years	2	Twelve years	2
Three years	6	Fourteen years	1
Three and one half years	6	Fifteen years	1
Four years	9	Twenty years	4
Five years	35	Twenty-five years	4
Five and one half years	4	Life	6
Six years	8	Total	135

6 Years

Occupation of Prisoners when Received

Occupation	No	Occupation	No
Adobe Layers	2	Laborers	60
Brickmakers	1	Laundrymen	1
Baker	3	Miners	10
Bookkeepers	4	Miners & Ranchers	2
Blacksmiths	4	Musicians	3
Butchers	1	Painters	
Carpenters	4	Peon Hangers	1
Chair Bottomers	1	Ranchers	1
Clerks	3	Sailors	3
Cooks	4	Saloon Keepers	1
Engineers	1	Sash & Blind Makers	1
Farmers	4	Shoemakers	3
Gas Fitters	1	Smelters	1
Harness Makers	1	Teachers	2
Herders	1	Teamsters	3
Horse Trainers	1		
Horse Shoers	1	Total	120

121

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Number of Prisoners from each County

County	No	County	No
Apache	4	Mohave	8
Cochise	18	Pima	28
Gila	2	Pinal	3
Graham	17	Yavapai	36
Maricopa	14	Yuma	1
		Total	130

Dec 3 - Rpt Bd Hush
100 copies be printed

Second Annual

Report

of the

Board of

Prison Commissioners

Territory of Arizona.

From 1883

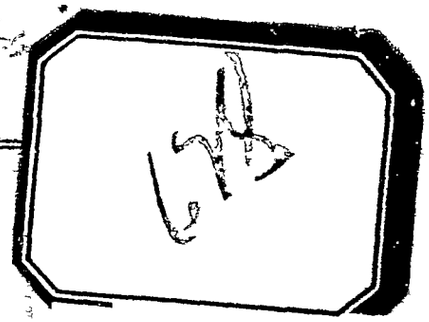
to

Dec. 1. 1884.

Filed Dec 1st/84

F A Tuttle

Governor



#625—

1884

Tucson Dec 6th 1884

To His Excellency
Hon F A Tritle Governor of Arizona

As Chairman of the board of
Prison Commissioners I
herewith hand you my report
showing work accomplished
by the present board from
July 1883 to Nov 1st 1884.

The prices for work herein mentioned are contract prices by former boards.

18 Cells	@ 1950.00 ea	35100.00
1096 Perch Masonry work	4.00	4384.00
in lime & cement		
88929 Adobes laid in wall	35.00	3112.52
3933 Cubic yds excavation		
& same amount of fill	50¢	1966.50
4 Guard Stands	@ 250.00	1000.00
1 Dwelling for Superintendent		2500.00
1 Blake Steam pump & fixtures		1500.00
1-22 H.P Boiler & Engine		1500.00
1 Bellows. 1 Anvil 1 Sundry Black		
1 Power Drill. Tools &c		500.00
1-30 Inch Cooking range complete		350.00
1 Safe		175.00
1 Rifle		45.00
Total		$52133.02

Amt Found $2.133.02

1 Lowell Battery Gun 1300.—

Mast 7 Cart Lamps ea 500.—

$3.933.07

We have the material on hand and the iron work finished for 8 new Cells - So there will be no further Cost to the Territory in the construction of the first named 8 cells.

The above amount shows the property accumulated by the Commissioners during the time mentioned.

During the summer of 82 we lost about two months time - Caused by high water in the rivers -

It is expected to complete the other wall during the year 1885 thereby enabling the Commissioners to discharge four guards - making a saving to the Territory of same $400.00 per month -

The Commissioners have been ably assisted by Supt Ingalls - who has proved himself a very efficient officer.

Very Respy

Wm. C. Davis

Chairman Ter Bd Prison Com

1st Paper

Report of Chairman Board of Prison Commissioners

1883
1884

Showing Expenditures

100 Copies
Printed